

ASSOCIATION OF METIS AND NON-STATUS INDIANS OF SASKATCHEWAN

Work Plan for the Land-Based Strategy



I. Goals

- a) to identify and select three land areas in Northern Saskatchewan for transfer to the Metis;
- b) to prepare development plans and strategies for the economic development of those lands;
- c) to develop a local government model for the management of those lands, including the details for physical and social infrastructure for any Metis communities which may be established on or be within such land sites.

II. Objectives

- a) to identify a number of potential land areas, assess their development potential and in consultation with local people select the three land areas for transfer and development;
- b) to negotiate the terms of transfer and development agreements;
- c) to prepare detailed economic development plans for each land area;
- d) to negotiate and conclude agreements for the development of each land area;
- e) to prepare a general infrastructure plan for communities within or established on such land areas;
- f) to negotiate general agreements for the socio-economic development of communities on these lands.

III. Work Plan

- a) to obtain a consultant to work with AMNSIS and northern Directors to identify five or six potential land areas for transfer to and development by the Metis;
- b) to have the consultant assess the development potential of the land areas, identify third party interests and/or existing leases and recommend three areas for selection with the best development potential and the fewest encumbrances. AMNSIS would then in consultation with its northern Directors select three areas for development;
- c) to negotiate the detailed agreement for the transfer of the land to the Metis people;

d) to have consultants undertake a detailed evaluation of the economic potential of each land area selected and to prepare an economic development plan for the land areas as these are required by the local communities;

e) to prepare the local government model and proposed structures for the management of each of the land areas;

f) as required, negotiate the agreements for Self-Government and the necessary infrastructures for the development of each land area.

IV. Timeframe

a) the consultant should begin his work immediately to help identify and select five or six land areas and do a preliminary assessment of each. This work should be completed by March 31, 1986'

b) consultations with local communities and the actual selection of three parcels of land by AMNSIS to be completed by June 30, 1986;

c) the details of the transfer agreement to be completed and the agreement to be signed by September 1, 1986;

d) the detailed evaluation of each selected land area to begin June, 1986, and proposed development plans to be completed by March 31, 1987;

e) to have development agreements negotiated and signed by September 1, 1987;

f) the Self-Government models to be prepared by September 1, 1986;

g) the Self-Government agreements be negotiated and signed by March 31, 1987.

ASSOCIATION OF METIS AND NON-STATUS INDIANS OF SASKATCHEWAN

Proposed Work Plan for Urban Self-Government Model

I. Goal

To develop a Self-Government model which will enable urban Metis to exercise that degree of self-determination which they require to protect and develop their unique culture and which will give them equal opportunities with other urban citizens to participate in and benefit from social-economic development.

II. Objectives

- a) to develop an experimental urban Self-Government model which could be adopted by and form the basis for the implementation of Self-Government rights by Metis in Regina;
- b) to prepare the necessary Constitution and other legal documents required to implement the model;
- c) to prepare a tripartite Self-Government agreement which can form the basis for proceeding with the implementation and to resource the required institutions, programs and services.

III. Work Plan

- a) examine and assess various models and options for Metis urban Self-Government and to select one model for development;
- b) prepare a draft Constitution for a Metis urban Self-Government structure;
- c) identify the details of institutions, programs and services which would be implemented by a Metis Self-Government;
- d) develop a strategy to involve the City of Regina, local boards and their counterparts to interpret the concept to them, to solicit their input and to seek their active support for the concept and cooperation in implementing the concept;
- e) to prepare a tripartite agreement for the implementation and resourcing of urban Metis Self-Government in a specific community including the monitoring and evaluation procedures;
- f) to recommend a strategy by which the local Metis Government can approach and seek to involve Non-Status and Status urban Indians in building common institutions, programs and services.

IV. Timeframe

a) to select a model and prepare a draft Constitution by March 31, 1986;

b) to develop details for operational institutions, programs and services to be completed by March 31, 1987;

c) the preparation of the strategy to involve the local Regina governments and their provincial associations should be in place by March 31, 1987;

d) to prepare the tripartite agreement to be signed and for implementation to begin by January 1, 1988. The agreement should be in place by January 31, 1987, to provide enough lead time to take steps necessary to begin operations January, 1988;

e) to prepare a strategy to be pursued by the local Metis Government to be completed by March 31, 1987. The local would then be responsible with support and resource input by the provincial association.

ASSOCIATION OF METIS AND NON-STATUS INDIANS OF SASKATCHEWAN

Proposed Work Plan for Scholarship Fund Working Group

I. Goal

To develop a general Scholarship program to assist and encourage Metis students who wish to pursue professional and technical education and training.

II. Objectives

a) to establish a general Scholarship program from which Scholarships can be provided to Metis students who are obtaining professional and technical training in occupations not directly related to economic development;

b) to identify and negotiate the nature and extent of Provincial Government capital and/or other funding commitment to the proposed Scholarship program;

c) to develop the guidelines and regulations for the investment and administration of the Scholarship funds;

d) to develop the criteria and guidelines for the identification and selection of deserving students;

e) to develop the mechanism for the disbursement of the Scholarships.

II. Work Plan

a) to review the details of the existing Scholarship fund for Economic Development;

b) to identify the need for Scholarship incentives in other areas of education and training;

c) to develop a draft funding agreement for the Scholarship program;

d) to prepare the guidelines for the investment of capital funds and the regulations for the use of interest and/or other available financing;

e) to prepare the criteria and guidelines for the selection and awarding of Scholarships;

f) to finalize the AMNSIS provincial agreement regarding the Scholarship program for signing and implementation.

IV. Timetable

It is proposed that all related meetings and work will have been completed and the agreement be signed by April 1, 1986.

ASSOCIATION OF METIS AND NON-STATUS INDIANS OF SASKATCHEWAN

Re: AMNSIS Appointees to Work Groups

DATE: January 10, 1986

AMNSIS is appointing the following persons as its members on the Work Groups who will be responsible for the individual agenda items.

Work Group 1 (Batache)

Coordinator - Dona Desmarais
- Tim Low (employee)
- Merril Fiddler (elected)

Work Group 2a (Educ. + Training)

Coordinator - Dona Desmarais
- Chris LaFontaine
- Rick Thatcher
- Alice Setka

Work Group 2b (Housing)

Coordinator - L. Heinemann
- Lawrence Klyne
- Dona Desmarais
- Ray Hamilton

Work Group 3 (Economic Dev)

Coordinator - L. Heinemann
- Gerry Gallant
- Norm Johnson
- Donovan Young
- McAurthur

Work Group 4 (Land)

Coordinator - L. Heinemann
- Rob Milen
- Allan Morin

Work Group 5 (URBAN)

Coordinator - L. Heinemann
- Cliff LaRocque
- Ed Nofield
- ~~Ray Hamilton~~ Chris La Fontaine

Work Group 6 (Scholarship)

Coordinator - Dona Desmarais
- Donovan Young
- Chris LaFontaine

/nb

ATTACHMENT 6
ASSOCIATION OF METIS AND NON-STATUS INDIANS OF SASKATCHEWAN

Proposed Model and Options for an Urban-based Metis Self-Government Structure

I. Introduction

One of the agenda items agreed to for the tripartite constitutional discussions is the development of an urban model by which Metis people could practice a greater degree of autonomy and self-determination. For the purpose of developing and implementing this model on an experimental basis, the community of Regina has been selected. Given the fact that the thrust of any local government structure will be primarily service oriented, it would likely be desirable for this local government structure to cover Regina and district to allow those Metis resident in smaller communities adjacent to Regina to be involved in and use the service of this local government. The exact boundaries for such a service district have not been discussed, nor has the issue of how the persons living outside city limits would be represented in such a local government. Therefore, for now this model does not make provision at the level of the political structure for representation from outside city limits.

The present structure of the Provincial Association has Locals in communities as affiliates of the provincial organization and as providing the membership base of the Association. It is planned to make some changes to the Provincial Association's Constitution to change political representation from a regional (Area) basis to a constituency basis. One or more Locals affiliated with the Provincial Association will still be present in each of these constituencies. Therefore, the existing structure of the provincial organization, although modified by changes to its Constitution, will not be altered by a local level of Metis Government. Likewise, that local Self-Government will likely cut across the boundaries of provincial constituencies, whether the Self-Government takes in a rural region or is primarily an urban-based government. The creation of Metis local government will in fact establish a new structure and a new level of political autonomy within the Metis community. This level of local government will undoubtedly have some connections to the provincial infrastructure of programs and institutions now developed and which will in future be developed by the Provincial Association. This linkage will most likely be through institutional and program relationships rather than at the political level. The local self-government therefore would exercise local autonomy within those jurisdictions and in regard to those aspects of each jurisdiction which are strictly local in nature and within which the Metis may be granted rights and powers which they can exercise.

II. Principles of Local Self-Government

- a) The local government structures will be established by those Metis people living within a particular community or geographic area.
- b) The persons responsible for the policy and administrative management and direction of that government will be elected by the members in the local government area.
- c) Such elections will be by ballot box and will take place in accordance with the provisions of the local government's constitution.

d) Such local government will be able to exercise local powers in those jurisdictions which are central to the cultural-social-economic development of Metis people.

e) Jurisdictional powers will be exercised where possible in ways which do not require major alterations to existing provincial and/or local government structures, institutions and programs provided to the general public. This does not rule out existing governments agreeing to delegate their jurisdiction for Metis people in key areas to local Metis Government.

f) Wherever possible, Metis programs should be complementary to and form part of the total system of public programs and sectors rather than being established as a separate parallel system to existing programs and services for the general public.

g) Local programs should operate under the applicable provincial, local or Metis Government legislation and under appropriate policies of provincial and municipal governments and/or of Metis provincial program organizations.

h) Where special powers or policies are required to implement Metis local government appropriate legislation to allow for this will be passed by the Province. This could include amendments to existing legislation or the passing of a special member bill, an Act concerning Metis Self-Government.

i) Metis local government should have access to the same funding mechanisms as other local governments and institutions. It is proposed that property taxes be an exception and that the Province and/or Federal Government provide equalization grants to make up for the shortfall. This would include foundation grants for education, recreation grants, etc., and where programs are operated by the province, special funding agreements to cover the cost of those programs.

j) Equalization grants in lieu of property taxes should be determined by an appropriate formula. Such grants could be channelled either through the Metis provincial organization and/or through direct arrangements with Metis local government.

k) Individual members and families should have the option of determining whether they wish to use the Metis or general government services.

III. Local Government Structure

Appendix A, attached, indicates diagrammatically how that local government might be organized. The basic elements of the organizational structure include:

a) a membership made up of all those persons who are members of the Provincial Association and who reside within the geographic boundaries of the Metis Local Government. The proposed membership criteria is as set out in Appendix B;

- b) all members of voting age would be eligible to vote for the representatives who will make up the Executive Council of the local government;
- c) there will be an incorporated body which could be incorporated either as a local Metis Government under provisions in a Metis Act or which might initially be incorporated as a non-profit association;
- d) it is suggested that there be an elected President, plus up to ten (10) elected councillors, whose term of office will be three (3) years;
- e) the President will be the Chairperson of the Council and will vote in case of a tie vote;
- f) the Council will operate under a local Constitution and/or under provisions for local Metis Government in a Metis Act;
- g) the Council will be responsible to make local policy decisions, approve local budgets, hire staff to manage local institutions and programs and to deliver the local services;
- h) this local government could be organized into two broad divisions, an administrative division and a program division;
- i) the administrative division would be responsible to receive funds and manage and disperse them in accordance with the budget approved by the local Metis Council. It will also maintain all necessary administrative and personnel files and records and produce such general and/or annual reports as required. It would in addition function as the Secretariat to the local Metis Council;
- j) the program division would in general oversee the implementation of programs and services;
- k) the program division would be divided into broad program departments for purposes of program and service delivery;
- l) these program departments could choose to establish those local institutions as indicated in Appendix A or others as appropriate;
- m) these local institutions might be directly administered by program departments, may be overseen by committees of the Council or in the case of an educational institution have its own Board of Governors.

IV. Details of Local Government Structures

This paper will only spell out details of how Metis Government would operate in general. Specific program and service details can be developed once there is agreement on the framework for a local government model. This section is divided into three subsections. These are Legislation, Administration and Programming.

A) Legislative Provisions

To implement local Self-Government, a number of legislative steps would be necessary. These would include the following:

1. constitutional--the right to Aboriginal Self-Government in principle subject to details being spelled out in Self-Government agreements would need to be entrenched in the Constitution. (As proposed at the 1985 First Ministers' Conference.);
2. a tripartite Self-Government agreement would need to be negotiated and signed for Saskatchewan Metis. The participants in this agreement being the Federal Government--the Province--AMNSIS or a successor organization;
3. the tripartite agreement would need to spell out the jurisdictional areas in which the Metis would have collective rights and would spell out collective powers which they could exercise. Such an agreement might also identify specific institutions which could be established by the Metis;
4. the Master Agreement would then provide for sub agreements covering political, administrative, program, service and institutional details;
5. fiscal arrangements would need to be spelled out in a general way in the Master Agreement. Specific funding provisions could be provided for in institutional and program agreements and/or in a general or specific funding agreement;
6. initially, until all constitutional provisions are in place, local government structures may need to be incorporated as non-profit corporations. Ultimately, however, they should be incorporated under special legislation (a Metis Act) passed by the Legislature and Parliament for this purpose. Such an Act might provide for existing municipal, institutional, program legislative provisions to apply where appropriate. It should also include those special legislative provisions required only for Metis Government. This legislation along with local government bylaws and policies would form the Constitution of Metis Local Government;
7. another option would be to have brief enabling legislation which provided for the establishment of Metis Government and which provided for a very general framework (example--democratic elections, one member-one vote) and which as well provided for each local government to establish its own Constitution. A limiting provision in the legislation might require such a Constitution to not be inconsistent with applicable provincial and/or federal legislation;
8. elections could be organized and conducted according to procedures which are set out under the Municipal Act or according to provisions in the local government Constitution.

B) Administration

The following are some general administrative policies which might apply.

1. The President would be the Chief Executive Officer and Administrator and would be the only full-salaried political position.
2. Councillors would receive per diems for attending meetings or performing other local government functions, plus approved expenses while on local government business.
3. There would be a Deputy Administrator directly responsible to the President. He/she would directly oversee the Administrative Division and have such secretarial, clerical, accounting personnel and other support staff as required.
4. The Deputy Administrator would also oversee the Program Division. This would make him/her responsible for the general supervision of program heads and the implementation of the programs.
5. The Program Division would likely require only a small secretariat of several support staff.
6. The Deputy Administrator would act as Secretary to the Council and be responsible, in consultation with the President, to prepare and organize Council meetings and for the implementation of Council decisions.

C) Programming

1. It is proposed that there be four broad program divisions with a director heading up each division. Each program department would have such support staff and program staff as necessary to carry out the service functions of the program department.
2. Programs may be directly implemented and delivered by a program department and/or by the department and subsidiary institutions.
3. These subsidiary institutions might be directly administered by a program department, be overseen by a committee of Council or have a semi-autonomous Board of Governors.
4. The program division responsible for leisure, culture and communications could:
 - directly operate a recreation center and/or other community-based recreation programs;
 - plan and implement cultural programming, some of which might have to be delivered in cooperation with educational institutions and as part of a communications program;

- the communications service could include the publishing of a newsletter, special and annual reports, plus brochures, press releases and other suitable functions.

Education, Training and Language

5. The program division responsible for Education, Training and Language might function as follows:

- develop education policies, goals and objectives;
- oversee in a general way the operation of a separate or private school system;
- develop historical, cultural, language programs and materials, plus other educational materials for use in the schools;
- oversee the operation of the Adult Education and Training Program, including an Adult Education-Training Center which would be affiliated with Gabriel Dumont Institute.

Economic Development, Housing and Job Creation

6. This program department might have an economic development branch or oversee an Economic Development Corporation by establishing some general goals, objectives and policies for economic development, including a long-term job creation strategy;

It might operate housing programs or oversee Housing Corporations established for this purpose. This would again involve establishing general goals, objectives and policies.

It would directly organize and implement a short-term job creation strategy.

Health and Social Services

7. This department could deliver or oversee a number of programs and services, including the following:

- provide a preventative health service;
- provide a specialized service to alcohol and drug addicts, including the operation of local treatment facilities;
- operate a health treatment clinic;
- provide or oversee the provision of day care services;
- operate a foster home and adoptive home program in cooperation with the appropriate authorities;

- provide family and children's services or oversee the operation of a family and children's agency established for this purpose. This could include the operation of specialized facilities such as emergency shelters, a child guidance clinic, residential treatment facilities;
- a homemaker service for families;
- specialized programs for senior citizens, including home care, senior social-recreational centers, institutional care.

Local Institutions

8. Appendix A identifies some of the potential institutions which might be established. This list is not meant to be complete. As well, local government may choose not to establish some or any of these institutions. However, assuming some institutions will be established, the following are options which could be selected.

a) Health Clinic

- a division of the health program directly administered by the program;
- a Council Committee appointed to direct and oversee the program;
- a separately incorporated organization whose goals and objectives were consistent with those of the health program of the Metis.

b) Public and High Schools

- a Separate School system, with a separate board and its own tax base, could be established;
- a private school system, incorporated under the Non-Profit Corporations Act, with its own Board of Governors. Such a school system, in common with other private schools, could access the Provincial Education Foundation Grants (both capital and operating) and to compensate for the lack of its own tax base a special funding agreement could be negotiated to cover the difference between the foundation grants and the actual per pupil cost of education;
- the Adult Education Training Center could be administered by a Committee appointed by Council, much in the manner in which Community College Boards are established and operate.

c) Housing

- could be administered directly by program department;
- one or more non-profit housing corporations could be established to deliver the program.

d) Family and Children's Institutions

- some services such as adoption and foster home programs, protection services and the operation of certain support institutions could be administered directly by the department;
- other specialized services could be operated by non-profit corporations established for this purpose. This could include shelters for battered families, teen and youth treatment residences, child guidance clinics, family service agency, etc;
- day care services could be operated by organizations established by parents and which would be separately incorporated.

e) Recreation and Leisure Institutions

- This could include a central recreation complex operated by a committee appointed by the Council.
- There could also be neighborhood recreation associations organized by families in specific geographic neighborhoods of the city.

f) Economic Development, Job Placement Institutions

- An Economic Development Corporation could be separately incorporated and run by a separate board.
- The local council could establish an economic development agency to be overseen by a Committee of Council.
- A job placement agency could be overseen by a Committee of Council.

g) Senior Citizens Service Institution

- This could be provided for under other institutions and programs (housing, health, social services, leisure).
- A separate agency could be established to be overseen by a Committee of Council and to have overall responsibility to deliver services to seniors.

V. Conclusion

Other models, options and approaches are possible and may be suggested in the course of discussions. The options to be selected will undoubtedly be influenced by factors such as population numbers in a local area, available finances, legal practicability of options and the priorities of local people. In the process of developing the details of the models, these and other factors will also need to be determined with a considerable degree of precision.

Another matter not to be overlooked is when and how will the existing local government authorities be involved in the discussions and negotiations leading to local Metis Self-Government.

APPENDIX B

DEFINITIONS FOR TRUST AGREEMENT

- a) all those persons who can produce proof that they are descendants of persons dealt with as Metis under provisions of the Manitoba Act, 1870;
- b) all those persons who can produce proof that they are descendants of persons dealt with as Metis under the amendments to the Dominion Lands Act, 1879;
- c) all other persons who can produce proof of Aboriginal ancestry who have been accepted or who are accepted as Metis by the Metis community.
- d) ~~all~~ other persons who can produce proof of Aboriginal ancestry and who are not Registered Indians or Inuit.

ASSOCIATION OF METIS AND NON-STATUS INDIANS OF SASKATCHEWAN

M E M O R A N D U M

Proposed Agenda for Tripartite Meeting
January 13 and 14, 1986

1. Review of events since the last Tripartite Meeting
 - letter of December 16, 1985, to Scott Serson Attachment 1
2. Review of Agenda agreed to by the Province and AMNSIS
 - Agenda Attachment 2
3. Review of proposed strategy for dealing with the Agenda.
Attachment 3
4. Review of funding agreements, rationale and of plans by two levels of government to release funds. Budget rationale and revised budget. Attachment 4
5. Review and decisions re: Work Groups
 - a) how many?
 - b) membership?
 - c) terms of reference and general work plans,
 - d) logistics (frequency of meetings, chairing, minutes, method of getting work done, hiring of consultants),
 - e) facilitating access to information held by government by consultants or others doing work for Work Groups.Attachment 5 - Terms of Reference and Work Plans proposed by AMNSIS (Work Group 1, 2a, 2b, 3, 4, 5, 6)
6. Urban models and options for local Self-Government.
Attachment 6
7. Presentation of paper on population estimates by Statistics Work Group. Attachment 7
8. Future logistics for Tripartite Committee.
 - a) neutral chairperson,
 - b) professional secretarial services,
 - c) other.

ASSOCIATION OF METIS & NON-STATUS INDIANS OF SASKATCHEWAN



December 16, 1985

Mr. Scott Serson, Assistant Secretary to
the Cabinet
Office of Aboriginal Constitutional Affairs
Federal-Provincial Relations Office
59 Sparks Street
Ottawa, Ontario K1A 0A3

Dear Mr. Serson

This is further to your letter of December 5 and our telephone conversation of December 6, 1985. As you will recall, I informed you during our telephone conversation that our briefing session for December 10 and the Tripartite Meeting set for December 11 and 12, 1985, were being cancelled at the request of the Province. The purpose of this letter is to bring you up-to-date on events leading to that decision, the initiatives which have taken place in the past week and plans for the future.

As you are aware, the first two meetings of the Tripartite Committee did not make much progress because of the inability of AMNSIS and the Province to agree on two vital issues, these being the financing for the process and the agenda for the process. As a result, AMNSIS concluded that certain agreements must first be sought at the political level which would provide a mandate for the Tripartite Committee. This we saw as essential if the process was to move forward and hold out any hope of success. The AMNSIS concerns regarding the process and a proposal for their resolution was set out in a communique to the Prime Minister and the Premier dated November 18, 1985, a copy of which is in your possession. Since our last meeting, our President and Vice-President met on three occasions with the Premier and other concerned members of his Cabinet and on one occasion with the Deputy Premier. As well, they met with the Honorable John Crosbie in Halifax.

.... /2

December 16, 1985

The issue of the Constitutional Tripartite Process was discussed in detail at these meetings. At the last meeting with the Premier on December 5, 1985, the following agreements were reached:

- a) the Province will provide its full share of the funding requested by AMNSIS with \$240,000 to be designated as a Core Budget and the remaining \$158,000 to be budgeted for Work Groups to be established under the process;
- b) an agenda was agreed upon which identifies six major initiatives which will form the basis of the work of the Tripartite Committee. The concentration will be on developing each agenda item and agreements relating to it as examples of the Self-Government powers and rights sought by the Metis of Saskatchewan (see Attachment 1);
- c) that wherever possible, the process of negotiations take place as suggested in our November 18, 1985, communique that being politicians with politicians, senior officials with senior officials and program staff with program staff. It was agreed that some AMNSIS politicians and the Honorable Mr. Dutchak would participate in the next Tripartite Committee Meeting if available.

Following that meeting, senior AMNSIS officials met with senior officials of the Province to review the agenda and to establish an agreed process for dealing with the agenda. The agreements reached at that meeting on December 10, 1985, are outlined in Attachment 2.

In regard to the funding, we are asking the Province to write to you confirming the funding agreement. Mr. Heinemann will be sharing this information, places and updated budget proposal with Gordon Shanks when he is in Regina on December 17, 1985 (see Attachment 3). I am requesting that your office move as quickly as possible on the funding question since we have exhausted funds made available by the Province to date, as well as our credit line. If there is to be a delay beyond January 1, 1985, in releasing funds, could I have a letter outlining the Federal Government's commitment to be used to extend our credit with the bank.

In regard to agenda item 2, I have asked Mr. Heinemann to place this matter on the agenda for discussions with Mr. Shanks at their meeting Tuesday. I trust he can be the federal representative on the planning committee. This committee will only function until the next Tripartite Meeting.

Mr. Scott Serson, Assistant Secretary to the Cabinet
Page 3
December 16, 1985

In regard to the Tripartite Meeting, it has been agreed with the Province that in view of agreements on the agenda, the proposed briefing session is no longer necessary. Therefore, we are planning for the Tripartite Meeting to take place at the agreed time, January 14 & 15, 1986, in Ottawa with the federal representatives acting as the host for the meeting.

I trust this letter and the attached satisfactorily bring you up to date. However, if you have further questions or need additional clarification, please feel free to contact me.

Sincerely yours



Dona Desmarais
Executive Director

/nb
Attachments

ASSOCIATION OF METIS AND NON-STATUS INDIANS OF SASKATCHEWAN

Self-Government Initiatives for Interim Agreements -
Agenda for Tripartite Process
Agreed to December 5, 1985

*fed - stressed
involvement
Thanks (Came)*

1. The development of the 270-acre Batoche Site as a cultural administrative center.
2. A provincial strategy for:
 - a) Job Creation
 - b) Education and Training (e.g. 7th Direction for Metis Adult Education)
 - c) a Tripartite Housing Agreement.
3. Economic Development Strategy to support:
 - a) SNEDCO,
 - b) Area Development Corporations,
 - c) Sector Strategies (e.g. Wild Rice, Fishing, Forestry, etc.)
4. Land-based Strategy at three (3) potential sites in the North. This strategy should include:
 - a) local government,
 - b) economic and social development,
 - c) local infrastructure, etc.
5. Development of a model for the practice of autonomy by urban Metis, including:
 - a) education and training,
 - b) housing,
 - c) economic development,
 - d) social, cultural infrastructure.
6. Provincial Government contribution to the Nap LaFontaine Scholarship Fund.

It was further agreed that when agreements on the above were completed, the Tripartite Process would move to discussions of the following:

7. Jurisdiction
8. Fiscal Arrangements.

ASSOCIATION OF METIS AND NON-STATUS INDIANS OF SASKATCHEWAN

I. General Strategy to Deal with the Agenda

There will be a Work Group or groups to deal with each agenda item.

Each Work Group needs to have someone from Tripartite Committee, plus senior staff from AMNSIS programs and line government departments.

Each work group may acquire additional consulting assistance as needed.

The Work Groups will be given a specific work plan and timetable by the Tripartite Committee.

Reports from Work Groups will come to the Tripartite Committee. The Tripartite Committee would oversee the activity of Work Groups, give direction to Work Groups, move to the political level matters needing political resolution and will finalize agreements on agenda items and recommend same to the political decision makers.

It was agreed that a work plan needs to be developed for each Work Group, including a budget, prior to January 14 & 15, 1986, Tripartite Meeting. It was suggested that we set an initial six months (June 30, 1986) as a time frame within which we would agree to get most of the work completed.

It was agreed that some work could be done on agenda items in a bilateral forum but that the federal people should be involved in the Work Groups as early as possible.

II. Preparations for January Meeting on Individual Agenda Items

A) Batoche Site - to prepare a plan to develop Batoche Site as the historical, cultural and political center for Metis. It was agreed that before a Work Group is established, AMNSIS Board or Executive needed to meet and decide for what purposes the site should be developed and what facilities are needed to achieve these purposes. This meeting should take place prior to the Tripartite Meeting at which time the Work Group could be established.

B) Provincial Strategy for:

1. Job Creation,
2. Education and Training (e.g. 7th Direction),
3. Tripartite Housing Agreement.

It was agreed to establish a planning group to determine what and how this agenda item can best be dealt with. Matters to consider include:

1. should there be more Work Groups?
2. the terms of reference for Work Groups?
3. other related matters.

The Province named Claude Rocan to this planning group. AMNSIS person to be L. Heinemann. Planning group will make recommendations to the next Tripartite Meeting. (It is suggested that Gordon Shanks be the Federal representative.)

c) Economic Development Strategy - agreed to have one Work Group. AMNSIS will prepare proposed work plan for consideration at next meeting.

Membership:

Province - LaRocque
Federal - Wakabayashi
AMNSIS - consultant, other persons may be added.

d) Land-Based Strategy - agreed to one Work Group. AMNSIS to prepare work plan for next meeting.

Membership:

Federal - ?
Province - someone from Lands Branch
- someone from Native Secretariat
AMNSIS - Milen
- Schwartz.

e) Urban Model - AMNSIS and the Province will each prepare a proposed model to be examined at the next Tripartite Meeting. A decision regarding Work Groups and work plan to be made at the meeting.

f) Scholarship Fund - The Native Secretariat will consider this and get back to AMNSIS re: establishing a bilateral Work Group.

III. AMNSIS Coordination

The input of AMNSIS to the Work Groups will be coordinated by Dona Desmarais, Executive Director, and Larry Heinemann, Constitutional Consultant. Their input to the Work Groups will be on an assigned basis yet to be determined. One of the above will attend all Work Group meetings.

ASSOCIATION OF METIS AND NON-STATUS INDIANS OF SASKATCHEWAN

A. CORE BUDGET RATIONALE

I. Staff

a) Coordinator

The Budget provides for a full-time Constitutional Coordinator to be responsible to organize meetings both at the staff and community level, to conduct information workshops, coordinate the activities of workshops, plan the constitutional input into membership meetings and to perform other related duties.

b) Secretary

Senior full-time secretary to do secretarial and clerical work for constitutional staff, Negotiating Team and consultants.

II. Core Consultants

a) Chief Consultant is responsible to plan the general content and position of AMNSIS on Constitutional Reform, prepare draft discussion and position papers and to participate in workshops, meetings, the Tripartite Negotiations, etc. This is an almost full-time position with a maximum of 218 days of consultant's time budgeted.

b) Legal Consultant does legal work related to constitutional process, provides legal opinions and input to process, prepares discussion and position papers dealing with legal questions and generally participates in all meetings and activities around the process providing legal input to these. This is a part-time position with a maximum of 90 days of legal services budgeted.

III. Travel and Sustenance

All items relate to the travel of staff and consultants, except for the first item which provides some extra minimal travel to cover costs of members of the Negotiating Team to Ottawa, plus some extra travel for attending community workshops.

IV. Provincial Information Meetings

The plan is to hold a provincial information meeting to inform delegate members from the Locals on what is taking place in the constitutional process. The meeting will likely be structured around the Tripartite Agenda, plus related matters. Also, some time will be directed to the issues important to Non-Status Indians who seek reinstatement under the Indian Act. The total cost of the information meeting is estimated at \$40,000, of which \$10,000 will be covered from funds received from Indian Affairs to do work with Non-Status Indians.

V. Information Materials

These are printing costs and the preparation of pamphlets and other materials for use in staff, board and community workshops.

VI. Administration

Administration services as listed are provided by the AMNSIS Administration Unit. The amounts included are based on a fair share related to the space occupied, staff time spent on constitutional administration and a fair share estimate of the other support costs.

B. WORK GROUP BUDGETS

1. Batoche Work Group

a) provides for consulting fees for a site planner to a maximum of 10 days at \$500 per day	\$ 5,000
b) provides for fees for an architect to do preliminary plans to locate and sketch out site and site facilities to a maximum of 10 days at \$500 per day	5,000
c) provides for engineering survey on other related consulting costs to a maximum of	<u>5,000</u>
TOTAL	<u>\$15,000</u>
d) provides for travel of work group members and consultants.	

2. Provincial Strategy

General consultant to prepare Job Creation Strategy 25 days X \$400	\$10,000
Education Consultant 12 days X \$400	10,000
Housing Consultant (30 days X \$500)	10,000
TOTAL	<u>\$30,000</u>
Travel for Consultants and Work Group Members	<u>5,000</u>

3. Economic Development Strategy

a) Consultant Re: provincial support for SNEDCO (10 days X \$500)	\$ 5,000
b) Consultant to assist in developing the model for Area Development Corporations and to negotiate provincial input (30 days X \$500)	15,000
c) Consultant to help develop sector strategies and negotiate sector agreements (50 days X \$500)	25,000
d) Travel for consultants and work group members	<u>7,500</u>
TOTAL	<u>\$52,500</u>

4. Land-Based Strategy

Funds will be needed to cover the cost of holding meetings with those members in the Areas where land is selected. Two meetings related to each land site selected are allowed to March 31, 1986, at \$1,000 per meeting (6 X \$1,000)

\$ 6,000

An additional amount is budgeted for travel costs of Negotiating Team and other executive members

2,500

A land consultant is to be hired to assist in identifying and assessing suitable land (30 days X \$500)

15,000

The remainder is budgeted for his travel

2,500

TOTAL \$28,500

5. Urban Strategy

General consultant to assist in developing a suitable urban model (10 days X \$500)

\$ 5,000

Program consultants to help develop specific program aspects of the model (25 days X \$400)

10,000

Travel for consultants

2,500

TOTAL \$17,500

6. Scholarship Fund

The Association is seeking provincial funds for a scholarship of a general nature for training other than the training for which the Nap LaFontaine Economic Development Scholarship Fund has been established.

These additional monies can be held by the same foundation but would be a different scholarship fund with different guidelines, criteria and focus. A modest amount is budgeted to cover the fees and related costs of having this work done by a consultant.

This is based on 10 days X \$500

\$ 5,000

7. Total

The total budgeted for the AMNSIS requirements for work groups covers consulting and related costs to March 30, 1986, since AMNSIS has limited staff time which it can devote to this process. Therefore, most of the work will need to be done by outside consultants engaged for specific purposes. The work groups will need to prepare budget projections for 1986-87 as early as possible so that a funding submission can be put together before the end of the fiscal year 1985-86 for the fiscal year 1986-87.

ASSOCIATION OF METIS AND NON-STATUS INDIANS OF SASKATCHEWAN

A. CONSTITUTIONAL CORE BUDGET 1985-86

I. Staff

Constitutional Coordinator (6 months)	\$18,000	
Secretary (12 months)	<u>24,000</u>	\$ 42,000
Benefits (10%)		4,200

II. Core Consultants

Chief Consultant (12 months)	57,000	
Legal Consultant (12 months)	<u>50,000</u>	107,000

III. Travel & Sustenance

Constitutional Negotiations	5,000	
Chief Consultant	7,000	
Legal Consultant	6,000	
Coordinator	<u>9,000</u>	27,000

IV. Provincial Information Meeting

30,000

V. Information Materials

5,000

VI. Administration

Bookkeeping Service & Administration	10,000	
Rent	6,000	
Utilities	1,800	
Telephone	1,800	
Supplies & Postage	2,000	
Duplicating	2,400	
Audit	<u>1,000</u>	25,000

TOTAL

\$240,000

B. WORK GROUP BUDGET

1. Batoche Work Groups

Planning & Architectural Consultant	\$15,000	
Travel	<u>3,500</u>	\$ 18,500

2. Provincial Strategy

a) Job Creation & Option 7		
- Consultant	15,000	
- Travel	<u>2,500</u>	17,500
b) Housing		
- Consultant	15,000	
- Travel	<u>2,500</u>	17,500

3. Economic Development Strategy

a) SNEDCO - Consultants	\$ 5,000	
b) Area Development Corporations	15,000	
c) Wild Rice Strategy	25,000	
d) Travel	<u>7,500</u>	\$ 52,500

4. Land-Based Strategy

Community Meetings	8,500	
Land Consultant	15,000	
Travel	<u>5,500</u>	28,500

5. Urban Strategy

Consultants	15,000	
Travel	<u>2,500</u>	17,500

6. Scholarship Fund

Consultant		<u>5,000</u>
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TOTAL WORK GROUP BUDGET

\$158,000